# FMC Corporation v. Shoshone Bannock Tribes





## 1949 - 2001

## FMC Opens Phosphorus Plant on Reservation Land

The plant produces and stores 22 million tons of hazardous waste in storage ponds, in loose soil and groundwater, and buried in 20-30 railroad tanker cars.

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**EPA Sues FMC** 

EPA sues FMC for violations of the Resource Conservation and Recovery Act (RCRA), a federal statute that regulates the disposal of solid and hazardous wastes.

1998

FMC Consents to Tribal
Jurisdiction in Verbal And Written
Statements

permitting process, including the payment of \$1.5 million annual fee for a tribal use permit after a negotiation process

1949

1990

1997

8 🎇

1998-2001

EPA Designates Site as a Superfund

EPA designated the plant and offreservation facility a Superfund Site under the Comprehensive Environmental Response, Compensation, and Liability Act. FMC Settles the RCRA Suite

The suit is settled via a Consent Decree that required:

- Multiple waste and environmental management programs to be constructed
- The company to obtain permits from the Tribes to store hazardous wastes on the Reservation.



## 2002 - 2008

FMC Challenge Annual Fee in Tribal Court & Appeal Federal Decision to the Ninth Circuit

#### Tribal Court Decision:

- The Tribe has jurisdiction
- Tribal permits under 1998 agreement had not been codified in a tribal ordinance and the fee had not been approved by the Sec. of Interior

#### Ninth District Court Decision:

 The Ninth Circuit agrees with FMC and vacates Federal District court's decision

2006

### 2008

SBT Appeals Tribal Court Permitting Decision to Tribal Appellant Court

### **FMC Stops Operations and Payments**

- FMC closes plant operations
- Annual fee payments stop
- Waste remains stored on site

2002

2005

#### SBT File Motion in Federal Court

- SBT file motion FMC was in violation of a Consent Decree
- Federal court determines:
  - All arguments should first be addressed in the Tribal forum
  - Requires FMC to submit applications for Tribal permits
  - Continue to pay annual fee



## 2012 - 2014

Tribal Appeals Court Issues Two Opinions & a Judgement

- 1. The Tribes have Jurisdiction.
- 2. The tribal permits FMC agreed to in the 1998 settlement had been codified in tribal ordinance and approved by the Secretary of Interior.

Judgement against FMC for \$20.5 million and restart \$1.5 million annual payments.

FMC Appeals to Federal
District Court for the District
of Idaho Decision

### FMC argue:

- 1. The Tribes lacked jurisdiction under both *Montana* exceptions
- 2. The FMC was denied due process
- 3. That Tribes do not have jurisdiction over non-Tribal members on fee land

SBT Cross-Appeal

SBT argue:

The 9<sup>th</sup> District Court erred in the 2006 finding that the judgement was not enforceable under the second *Montana* exception.

\*Montana v. United States, 450 U.S. 544, 565-66 (1981) (...a tribe may establish civil jurisdiction over non-Indians if either the non-Indian consents to tribal jurisdiction or the non-Indian's conduct threatens the "political integrity, the economic security, or the health or welfare of the tribe").

## 2017 - 2021

## Federal District Court for the District of Idaho Decision

• The Tribes *do* have jurisdiction over FMC based upon its agreement to pay the \$1.5 million permit fee.

Reversed 2006 District Court's decision.

FMC Appeals to U.S. Court of Appeals for the Ninth Circuit

### Argue that:

- The Tribes lacked jurisdiction under both Montana exceptions;
- The FMC was denied due process;
- 3. Tribes do not have jurisdiction over non-Tribal members on fee land.

Ninth Circuit rules in Tribes' favor: they DO have jurisdiction to impose a \$1.5 million permit fee and owed \$20.5 million.

FMC Petitions United States Supreme Court

U.S. Supreme Court declines petition to review the Ninth Circuit's decision.

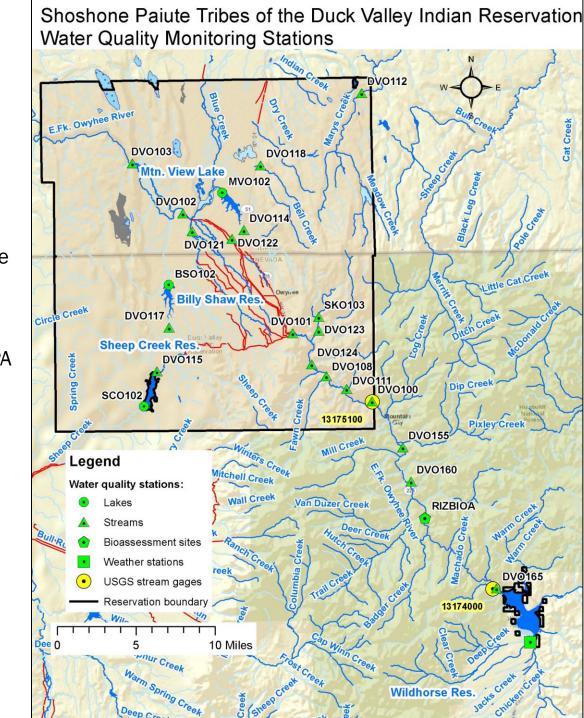


## Duck Valley Indian Reservation (DVIR) - Water Resources

- Wildhorse Reservoir located 20 miles upstream from Reservation boundary in Nevada provides storage of snowmelt runoff (71,500 acrefeet). Sho-Pai Tribes own the water rights
- Water flows from E. Fork Owyhee River basin to China Dam (DVO101) where it is diverted into irrigation system (red on map)
- Three off-channel reservoirs on DVIR are fed by irrigation system, provide put-take trout fishery for tribal subsistence and recreation
- Reservoirs on DVIR were constructed and fisheries are maintained by BPA as mitigation for fish and wildlife habitat affected by the construction and operation of the Federal hydroelectric system in the Columbia River Basin
- The Tribes have collected water quality samples at stream and lake sites since 2003
- The only stream gage on DVIR has been a USGS gage at the South Boundary



E. Fork Owyhee River at South Reservation Boundary (DVO100)



### **DVIR Tribal Water Monitoring Program**

- During 2021 the Sho-Pai Tribes installed stream gages on the inflows to each of the three reservoirs
- Water quality samples were collected six times March to September in the reservoir inflows, E. Fk Owyhee River, and on the reservoirs
- Analysis for nutrients, bacteria, sediment, and cyanotoxin for Harmful Algal Blooms





Sampling Inflow to Lake Billy Shaw, April 2021

- Cooperative program with Bureau of Reclamation Regional
   Analytical Lab in Boise, with funding from Tribal Technical Assistance Program
- Flow and phosphorus concentrations will allow preliminary estimates of nutrient loading to reservoirs
- Water quality data buoy at Mountain View Lake has ten temperature sensors and DO
  is monitored at surface and bottom. Data are telemetered to allow access from web portal
- Monitoring program will provide data to evaluate water quality

trends and assess conditions relative to land use and climate change



Mountain View Reservoir - August 2021





Boyle Ck Inflow to Mountain View Reservoir, August 2021